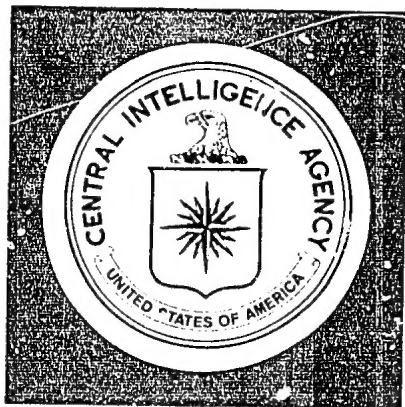


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Weekly Review

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July 11, 1975

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The WEEKLY REVIEW, issued every Friday morning by the Office of Current Intelligence, reports and analyzes significant developments of the week through noon on Thursday. It frequently includes material coordinated with or prepared by the Office of Economic Research, the Office of Strategic Research, the Office of Geographic and Cartographic Research, and the Directorate of Science and Technology. Topics requiring more comprehensive treatment and therefore published separately as Special Reports are listed in the contents.

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Comments and queries on the contents of this publication are welcome. They may be directed to the editor of the Weekly Review,

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SPAIN: THE GOVERNMENT RESPONDS

Madrid is moving to defuse tensions in Spain's Basque provinces. At the same time, the Arias government is likely to face new problems with labor following the recent nationwide labor elections, in which opposition candidates soundly trounced the government-supported incumbents.

In response to a "unanimous outcry" from the press associations, the government has announced its decision to lift restrictions on news reporting of disturbances in the Basque area. Madrid also hopes to improve its image among the Basques by declaring disaster zones of areas of Vizcaya Province recently hit by torrential rains, thus making them eligible for special aid.

Prime Minister Arias and his interior minister have met with parliamentary and church leaders from the Basque area to discuss a solution to Basque unrest. The information minister told newsmen that in his personal view the three-month state of emergency imposed on April 25 would not be extended unless there are new developments before it expires. Terrorist incidents in the Basque area have decreased in the past several weeks.

Meanwhile, the government suffered a serious setback in the nationwide labor elections held last month. Nearly complete tabulations reveal that more than 75 percent of the 360,000 incumbent shop stewards—the lowest echelon of worker representation in the Spanish syndical system—were voted out. Indications are that most of the winners are members of illegal labor organizations, including the Communist-dominated Workers' Commissions.

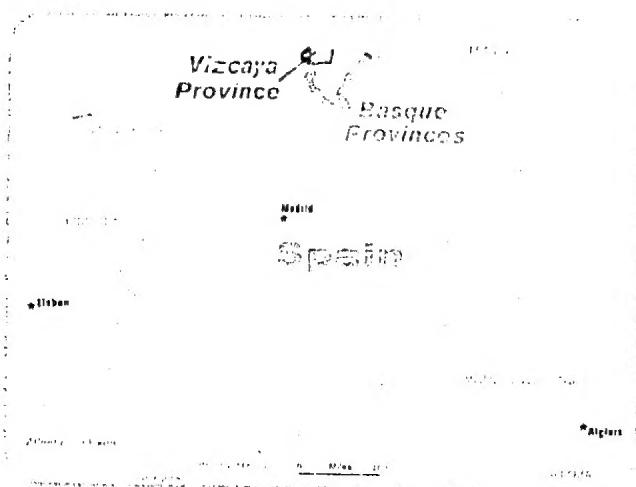
The marked gains by the leftists in the elections sets the stage for a battle over loosening the government's tight control of the Syndical Organization. Many of the winners favor radical changes in the system, which at present places workers and management together in one organization dominated by management and government.

Although the winners are opposed to the government, it is by no means certain that the majority of them are communists. In fact, the government eliminated the most radical candidates through strict eligibility rules and might invalidate the election of known communists, as it has in the past.

The labor elections will resume in the fall when posts are filled at the local, provincial, and national levels in the Syndical Organization. Labor representatives in the Cortes also will be chosen at that time. The results of the first round will make it more difficult for the appointed syndical hierarchy to manipulate these elections.

Prime Minister Arias favors limited reform of the syndical system to meet worker discontent, but he has been blocked by the conservative syndical bureaucracy, supported by ultrarightists with ready access to Franco. Failure to respond to demands for change at the grass-roots level will lead to heightened tensions between the government and labor.

The government also moved on July 4 to quell speculation that Franco will announce his retirement this month. The information minister told the press that there would be no exceptional political announcements on July 18—the anniversary of the outbreak of the Civil War.



This is a date often used by Franco in the past for important announcements. There have been rumors that Franco would turn over some of his power to Prince Juan Carlos or would strengthen the Prince's position by making him a captain general—Spain's highest military rank, now held only by Franco. [REDACTED]

CYPRUS: RELATIONS WORSEN

Relations between the two ethnic communities on Cyprus worsened last week following the expulsion of some 800 Greek Cypriots from the Turkish zone. The expulsions were in retaliation for rough treatment received by some of the 48 Turkish Cypriots apprehended by Greek Cypriot police while trying to make their way to the north. The Greek Cypriots' discovery of a large-scale resettlement of mainland Turks in northern Cyprus has also contributed to increasing tensions.

The Makarios government has lodged protests with UN Security Council members, charging that the expulsions and the colonization were part of a Turkish effort to achieve de facto partition and modify the island's population ratio in order to reinforce the Turks' claim to the two fifths of the island they now control. Fewer than 8,000 Turkish Cypriots remain in the south, with an equal number of Greek Cypriots in the north.



Rauf Denktaş

The Turkish side wants complete separation of the two communities in a biregional federation. The Greek side, on the other hand, has called for a multiregional federation in which the two communities would remain interspersed in several regions. Except for hardship cases, the Makarios government has generally discouraged Greek Cypriots in the north from moving south and has refused to permit Turkish Cypriots in the Greek Cypriot zone to move north.

Turkish Cypriot leader Denktaş earlier had threatened to expel the remaining Greek Cypriots unless all of his countrymen in the south were allowed to move north, but he was persuaded by the UN special envoy to Cyprus to halt the expulsions in return for transfer to the north of the injured Turkish Cypriots and their families. There are indications, however, that the Turks have now embarked on a campaign to secure release of the rest of their kinsmen in the south. The inhabitants of several Turkish Cypriot villages in the Greek Cypriot zone have already petitioned the UN for transfer to the north.

The expulsions and the colonization, along with the poor prospects for the talks, have increased the frustrations of Greek Cypriots at a time when both sides are planning large-scale demonstrations marking the first anniversary on July 15 of the coup against Makarios and the Turkish invasion five days later. These demonstrations are likely to raise feelings along the cease-fire line to fever pitch and could lead to outbreaks of violence before or during the anniversary week.

The growing tensions have dimmed the prospects for the next round of intercommunal negotiations, set to begin in Vienna on July 24. Denktaş, who has adopted a tougher stance than Ankara in recent months, has yet to present proposals on the powers of the central government or to elaborate his plan for a joint provisional government as he has promised earlier. He hinted last week that the talks may have to be postponed. [REDACTED]

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UK: WARY COOPERATION BY UNIONS

Leaders of the Trades Union Congress and the Confederation of British Industry this week opted to cooperate with the government's plan to limit wage increases voluntarily during the coming year. By restraining wage demands the Wilson government hopes to reduce Britain's annual rate of inflation from 25 percent—the highest in Europe—to 10 percent by sometime next year. The key to the success of the government's anti-inflation program, however, is the assent of individual unions and their members rather than the TUC.

The National Union of Mineworkers gave the government the first glimmer of hope for voluntary restraints when the miners decided this week to "seek" rather than "demand" pay increases of over 60 percent. The miners did not set a deadline for the increase. The miners had refused to abide by the statutory controls imposed by the Heath government, and their recalcitrance was one of the leading factors in the Tory defeat in the election of February 1974.

Despite the miners' apparent cooperation on wage hikes, their demand for immediate negotiations for a four-day workweek suggests that the government may face trouble by early next year. Chancellor of the Exchequer Healey has said privately that the government is planning to stockpile coal in anticipation of a strike.

The general council of the Trades Union Congress—by a vote of 19 to 13—decided to limit weekly wage increases to \$13 during the coming year. This amount is within the guidelines suggested by Healey and a significant reduction from the amount the union leaders had discussed earlier. As their price for cooperating, the TUC leaders have asked the government to deny pay raises to persons with annual income exceeding \$15,000, to work diligently to reduce unemployment, and to hold down prices for six months.

Jack Jones, head of Britain's largest union, has repeatedly reminded the trade unions that



Prime Minister Wilson
addresses National Union of Mineworkers

failure to cooperate with Prime Minister Wilson could result in the government's defeat. The union leaders, while not enthusiastic about any kind of wage limitations, are adamantly opposed to statutory controls and realize that it is not in their interests to topple the government.

The Confederation of British Industry, for its part, is unenthusiastic about the government's plan, because it believes the onus for implementation is being placed unfairly on industry. The government has said that it does not intend to take legal action against the unions for violation of the wage guidelines, because such sanctions generally result in labor disputes and would negate efforts to solve the country's economic ills. The government will take legal action against companies that do not adhere to the guidelines, but it plans to set up an insurance fund to aid private employers who resist strikes aimed at breaking the wage guidelines.

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PORTUGAL: BYPASSING THE PARTIES

The 240-member armed forces general assembly has issued proposals detailing the establishment of direct links between the people and the Armed Forces Movement. The plan, clearly a compromise between extreme left-wing, Communist, and moderate views, will easily enable the Movement to bypass political parties and retain full military control of public assemblies.

The new governing system, as described by the assembly's document, will include three parallel structures: the military, the government, and the popular assemblies. The popular assembly structure is envisioned as a pyramid, building from the local level to the municipal, district, regional, and national levels. The reorganization will begin with the already numerous "popular organizations" formed on the local level. The Movement assures that it will control the process by determining which worker and neighborhood organizations will be recognized. Each phase of the process will be carried out only after the next lower level has been completed and will involve the participation of Movement delegates.

Although the document states the Movement has "no intention of ignoring political parties devoted to the construction of socialism," moderate parties see little hope for their existence over the long term if the Movement's plan is implemented. According to the document, the Movement expects the parties gradually to merge with the popular committees "for the correct consolidation of the political vanguard of the revolutionary process."

The moderate parties have reacted negatively, with the Socialists announcing their refusal to accept any system of popular committees and calling on party militants to mobilize in protest against this latest "threat to democracy." The center-left Popular Democrats have accused the Movement of violating the pact signed last spring between the parties and the military, while the center-right Social Democratic Center has complained that the parties should have been consulted before such wide-reaching reforms were proposed.

The Communists and their allies, on the other hand, quickly approved the proposals. They are probably encouraged by the similarity between the assembly's plan and the "committees for the defense of the revolution" advocated by the Communist Party. The Communists are probably also pleased that decisions within the committees will be made by a "show of hands," and not by secret ballot as the moderates would prefer. The Communists, who have already made progress organizing on the local level, are planning to intensify their efforts in order to gain a strong foothold in the new structure while staying on the good side of the military.

The armed forces assembly's document, which apparently did not precipitate a power struggle between factions, recommends tighter government control in the form of extensive state control of industry and a global economic policy, while at the same time advocating decentralized decision-making through the popular assemblies. The proposal will be presented for final approval in the Revolutionary Council, where moderates have shown increasing strength.

The Revolutionary Council, however, is having a difficult time both in making decisions and then following through on them. The council was perturbed by a wave of social unrest, labor strikes, and street demonstrations last week but was unable to take decisive action against extreme leftists responsible for the trouble, apparently out of fear that internal security forces, sympathetic to the far left, would refuse to carry out the orders. After ordering extremists occupying the church-owned radio station to return the facility to the control of the Catholic hierarchy, the council reversed the decision in response to left-wing street demonstrations and called for nationalization of all radio and television stations. Leftist workers are still occupying the offices of the Socialist newspaper *República*—in defiance of the military government but with the support of the security forces. The workers announced they would begin publishing their version of the newspaper this week.

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CSCE: SUMMIT DELAYED

Prospects for concluding the European security conference this month with a meeting of the heads of state, as the Soviets desired, have virtually disappeared because of the participants' failure to resolve differences on several issues. The Finns announced that they will require three weeks' notice to complete the complex arrangements necessary for a summit in Helsinki. This requirement almost eliminates the possibility of a July date.

Given the Finnish requirements and delays caused primarily by Malta and Turkey, it now appears that the summit cannot be held until August. Moreover, if agreement is not reached soon, the meeting may have to be postponed until after the start of the UN General Assembly and the holding of Finnish elections in September.

Considerable progress was made in this week's negotiations, but agreement on a summit date is still held up by the demands of several states. Turkey and Malta are firmly opposed to setting a date, and Romania, West Germany, the Netherlands, Belgium, and Spain also have objections. Tentative agreement was reached on most outstanding East-West issues. Seeking to speed up a conclusion, the Soviets have generally compromised on most points and now expect the other participants to reciprocate. Despite strong divisive pressure from the Warsaw Pact countries and disagreements behind the

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scenes, the NATO states—and the EC in particular—have maintained a united front on the conference floor.

The participants have worked out a fragile compromise on follow-on procedures for the conference. The French—who had been holding out—agreed to permit additional follow-on meetings of senior officials and an eventual second conference. Difficult negotiations remain on a number of minor points, however, and at midweek several smaller countries were threatening to withdraw their earlier approval.

Agreement was reached in principle last weekend between the British, representing NATO, and the Soviets on military-related confidence-building measures. Advance notification of military maneuvers will apply to the territory of all European participants in the security conference and to a 250-kilometer zone along Soviet frontiers with other participants, as well as along the Baltic and Black Sea coasts. Final

agreement was made possible when the West Germans gave up their demand for a 275-kilometer zone.

The remaining provisions of the agreement place the threshold for notification at 25,000 troops, with amphibious and airborne troops to be counted in any combined exercises with regular ground forces. Notification is to be given 21 days in advance of maneuvers. All three provisions will be voluntary, however, as the Soviets have insisted.

The Turks' demands for a special clause exempting them from certain provisions of military-related confidence-building measures, and for Turkish Cypriot representation at the Helsinki summit, remain major obstacles to a final agreement. Ankara wants a reduction in the area of notification for military maneuvers in the southern region of Turkey, as well as a lower threshold for notification of all amphibious and airborne troop maneuvers.

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USSR: JOINT MISSION NEXT WEEK

Preparations for the Soviet portion of the Apollo-Soyuz Test Project seem to be proceeding smoothly.

Western delegates believe that most of the resistance to confidence-building measures originates with the Turkish military. During talks in West Germany this week, Bonn pressed the chief of the Turkish armed forces, General Sancar, to show more flexibility on this issue, and several other NATO members made strong demarches in Ankara. The Turks want to shift discussion of these issues from Geneva to Brussels, but the NATO allies fear that such a move would merely prolong the negotiations.

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The joint mission plan calls for launch of the Soyuz spacecraft at 8:20 a.m. EDT on July 15. About noon on the 17th, the US Apollo spacecraft is to dock with the orbiting Soyuz, and various crew exchanges and joint scientific experiments will begin. Final separation of the two spacecraft is planned for about 11 a.m. EDT on the 19th, and the Soyuz spacecraft is scheduled to return to earth at about 7 a.m. EDT two days later.

France and Canada led several attempts this week to break the impasse over the summit date. They sought to establish the end of July as a target date, while giving the participants another week to work out their differences on the most important issues. Maltese Premier Mintoff's demands for the inclusion of a special declaration on Mediterranean security in the conference, however, prevented agreement on a July 30 date. Since all conference decisions must be by consensus, Malta thus has succeeded in blocking agreement on a summit date, despite intensive efforts by the EC to work out a compromise.

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SOVIET UNION

VISIT BY US SENATORS

The Soviets, evidently convinced that congressional support is important for detente, brought out their big political guns for last week's visit by 14 US Senators. On substantive issues, however, the Soviet leaders from Brezhnev down showed little flexibility.

The senatorial visit, reciprocating last year's trip to Washington by members of the USSR Supreme Soviet, received unusually extensive coverage in the Soviet media, which concurrently reduced the normal level of anti-American propaganda. The delegation met with a number of influential Soviets in addition to the General Secretary, including senior Politburo ideologist Suslov and Politburo candidate-member Ponomarev who led the Supreme Soviet group to Washington. In addition to their key party jobs, Suslov and Ponomarev chair the foreign affairs commissions of the two houses of the USSR's legislature.

In remarks to the Senators, Brezhnev and Suslov gave particular emphasis to arms control topics, criticizing Western defense budgets and stressing the need for progress in strategic arms limitations. Both men endorsed the Vladivostok understanding on the subject, and Brezhnev, who appeared to be in good physical condition, commented that he is looking forward to seeing President Ford at a CSCE summit and later in Washington.

Brezhnev shed a bit of light on his proposal of June 13 to ban new types of weapons, saying that he had not been referring to any new Soviet development but rather to weapons that scientists may invent in the future.

The trade and emigration issues occupied a central place in the discussions. Despite heavy pressure from the Senators, the Soviet leaders were consistently obdurate on these subjects. Brezhnev was careful not to rule out a rise in the number of emigrants, but he hewed to the standard line that emigration is down because fewer Jews want to leave the USSR. He repeated the specious argument that exit permission is withheld only in cases where state secrets might

be jeopardized, but other Soviet officials more candidly argued that emigration is an "internal" matter and should not be tied to trade. They also stuck to the argument that "discriminatory" US trade legislation is self-defeating since the US is losing lucrative contracts to other nations.

The Soviets' intransigence suggests Moscow is confident that Congress will modify its position. It may also mean that the leadership is under pressure from within the party to maintain a hard line.

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INDIA: NO CHALLENGERS

Prime Minister Gandhi continues to tighten her control over the nation in the wake of the proclamation of a state of emergency on June 26. The transition to a more authoritarian regime has been surprisingly smooth, with peaceful acquiescence in all but three of India's 22 states.

The chief potential trouble spots for the government are the states of Tamil Nadu and Gujarat, which are not ruled by Mrs. Gandhi's Congress Party, and Bihar, the home state of jailed reform leader J. P. Narayani. So far the month-old Gujarat government has carefully avoided antagonizing New Delhi, lest it be dissolved. The autonomy-minded government of Tamil Nadu in south India is taking that risk by making only a limited effort to enforce the emergency regulations. Moreover, leaders of the state's ruling party are openly critical of Mrs. Gandhi's actions. She could dismiss the state government and impose rule from New Delhi, but only at the expense of fanning latent feelings of separatism that have long existed in Tamil Nadu.

This month, as schools reopen, students may try to demonstrate against the suppression of civil liberties. Mrs. Gandhi will not hesitate, however, to use the sizable and effective security forces at her disposal to crush any protest. Tight press censorship will continue to limit public knowledge of events that could embarrass the government.

Parliament has been convoked for the week of July 21 to approve the emergency proclamation; the constitution requires such action within 60 days. The Congress Party's large majority ensures easy passage. Government officials claim the proceedings will be valid, despite the fact that opposition leaders are now in jail. Mrs. Gandhi has been anxious to emphasize that she is operating entirely within constitutional limits.

The Supreme Court is scheduled to take up next week Mrs. Gandhi's appeal against her recent conviction of illegal campaign practices in 1971. Although the court is unlikely to render a full written decision before late summer, an oral judgment could be issued earlier.

Some segments of society are showing approval for Mrs. Gandhi's authoritarian moves. Her apparent determination to press for greater national productivity, for austerity among the middle and upper classes, and for a crackdown on racketeers, smugglers, and hoarders has been well received by much of the public as well as the military.

This week the Prime Minister also secured promises of cooperation from industrialists and labor union leaders. Some businessmen maintain that Mrs. Gandhi wants tangible economic improvements to justify her emergency actions and that she may not hold national elections until there is enough economic improvement to compensate for the curbs on political freedom.

The majority of the population will focus on Mrs. Gandhi's sweeping promises to improve economic conditions for the poor—many of these promises being reminiscent of campaign pledges made five years ago.

One way the Prime Minister could demonstrate that she now means business would be to start implementing long-sought economic measures, such as land reform, that would hurt some prosperous supporters of the Congress Party. Another would be to strengthen central government control over the economic affairs of the states. Since independence, legal and political considerations have allowed the states to pursue agricultural and financial policies that give priority to local rather than national goals.

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The Shah

PERSIAN GULF: DIFFERENT TUNES

Iran's Shah is unlikely to realize soon his ambition to be the architect of a comprehensive Persian Gulf security pact. Sharp differences have developed between Tehran and Baghdad over the scope of the proposed arrangements, and Saudi Arabia's rulers are clearly wary of any formal multilateral scheme.

On the basis of talks with Iraqi leader Saddam Husayn in Tehran in May, the Shah believed Iraq was ready to join Iran in promoting a defense accord to cope with both externally mounted threats to regional peace and subversive efforts against local regimes. Last month, however, the Iraqis began making it known that their idea of regional security cooperation was limited to a pledge by the littoral states to ensure freedom of navigation in the gulf and the narrow Strait of Hormuz.

Persian Gulf security was one of the topics discussed during the visit to Tehran last week by Saudi Crown Prince Fahd. A Saudi official who accompanied Fahd described the talks on the subject as "useful." According to the final communique, the two sides agreed that the gulf should remain a "peaceful, secure, and stable region, free from foreign interference and foreign bases."

The disparity of views among these three key countries would seem to rule out any serious discussion of a regional security pact when the foreign ministers of the Persian Gulf states meet informally in Saudi Arabia this week during the Islamic foreign ministers' conference. The Iranians themselves may now feel constrained to back off from the project, at least for the present. The Shah's foreign minister, in a statement to the press while Fahd was still in Tehran, denied that a regional defense accord is under discussion.

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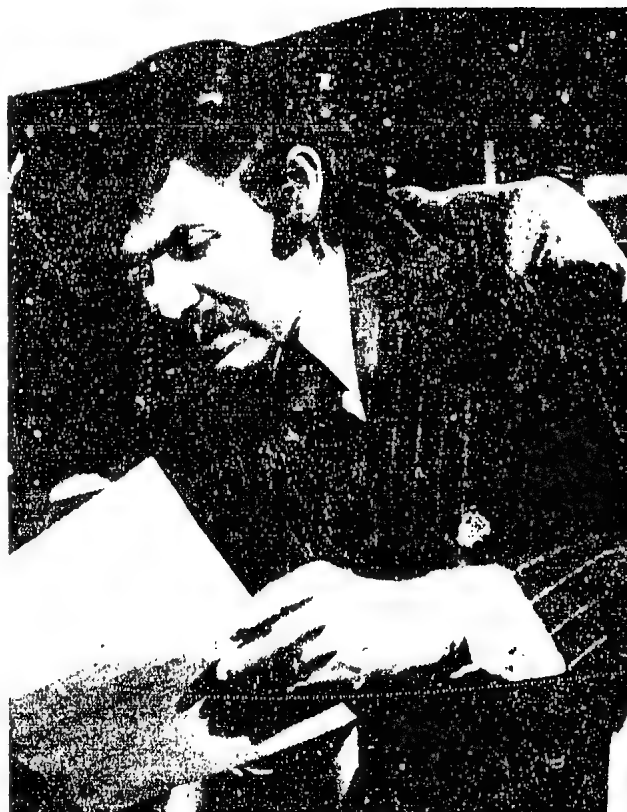
SPANISH SAHARA: POSSIBLE DEAL

Tensions between Morocco and Algeria over the eventual disposition of Spanish Sahara have eased, following the recent publication of a joint statement professing a common understanding on the future of the territory. If a deal has in fact been struck and holds up, it would clear the way for a peaceful solution of the dispute over the territory that for years has embroiled Spain with rival North African claimants.

In a joint communique issued on July 4 at the end of a four-day visit to Rabat by the Algerian foreign minister, the Algerians noted "with complete satisfaction" the "understanding" between Morocco and Mauritania regarding the future of Spanish Sahara. This long-rumored understanding envisages partition of the disputed territory, with the phosphate-rich northern region going to Morocco and the southern portion, which contains iron ore deposits, to Mauritania. The communique also stated that the two sides are determined to implement projects that have been agreed to but never acted upon.

So far there has been no confirmation from Algiers of the understanding other than publication of the joint communique, which is vague enough to give the Algerians room for maneuver. Algerian President Boumedienne has consistently opposed Morocco's claim and has supported self-determination for the territory.

The reference to unimplemented projects presumably is to a border agreement signed in 1972 in which Morocco renounced all claims on Algerian territory, as well as to an accompanying protocol providing for joint exploitation of iron deposits in southwestern Algeria. Rabat's failure to ratify the border agreement, in part because Moroccan political parties denounced it, has been a major sticking point in relations with Algeria. Algiers ratified the agreement in 1973. Last November, Boumedienne announced plans to push ahead with unilateral exploitation of the iron deposits in southwestern Algeria.



Algerian Foreign Minister Bouteflika

Meanwhile, clashes have erupted in Spanish Sahara between rival political groups. According to Spanish press accounts, more than 50 people were wounded on July 6 in street fights between members of the pro-Spanish Saharan National Union Party and followers of the pro-independence Polisario Front backed by Algiers. The fighting was attributed to tribal rivalries between the two competing groups. Spanish Foreign Legion troops reportedly sealed off the capital city of El Aaiun and local authorities arrested some 150 Polisario demonstrators before order was restored.

The Spaniards have had difficulty in their effort to build a political structure that could assume power in the Sahara if Madrid should decide to withdraw. The Polisario Front, the dominant indigenous political force, claims to be the sole representative of the Saharan people and refuses to participate in Madrid's effort to organize a political coalition.

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BAHRAIN: TWO-YEAR GRACE

After months of deliberation, Bahrain informed Washington in late June that the US navy's Middle East Force must quit the Persian Gulf island by June 30, 1977. Bahrain has indicated it will extend the stationing agreement until that time on the basis of new terms reached in recent talks.

During the Arab-Israeli war in October 1973, Bahrain announced its intention to terminate the stationing agreement as of October 1974. A few months before the expiration of that grace period, the government reversed itself and said it would permit the small US navy detachment to remain if a new agreement could be negotiated. The two sides subsequently came to terms, but the Bahrainis—under pressure from local leftists as well as from neighboring gulf states—were reluctant to complete formal arrangements for the accord's renewal. This foot-dragging was in part due to the government's desire not to give the national assembly another issue on which to attack the ruling family.

By its latest solution, Bahrain is trying to maintain friendly relations with the US and at the same time mollify government critics. The decision to terminate the agreement two years hence seems to have been sparked, in part, by proposals emanating from various gulf states that call for some form of a regional security arrangement. The proposals have been accompanied by statements from regional leaders opposing the presence of foreign powers in the

gulf. Although Bahraini officials have indicated they consider any such security pact to be years away, the government clearly wishes to strengthen Bahrain's credentials for bargaining purposes.

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SOMALIA: COVER-UP UNCOVERED

During a tour of Berbera, Somalia, on July 4, Senator Bartlett and a group of US government and news representatives were able to substantiate [redacted] the nature of military facilities in the area and their use by the Soviets. Following the visit of the Bartlett group the Somalis tightened their security, and Representative Stratton and a number of news representatives were not permitted two days later to enter buildings that had been open to the Senator's group. No further US visits to Berbera are scheduled, and Soviet warships that vacated the port before the first such tour on June 26 are preparing to return.

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The Senator's group found Soviet citizens and Russian-language material in the barracks buildings and residential trailers in a compound previously identified as a Soviet residential area. The barracks-and-repair ship in port was flying both the Soviet flag and a Somali ensign. The Somali official escorting the Senator's party, Colonel Ahmed Suleiman of the Somali security service, said he was not authorized to permit even the Senator's party to go aboard the ship, which was under Soviet guard.

All groups were barred from the transmitting and receiving sites of the communications facility. Although these sites were guarded by armed Somali soldiers, Suleiman said they were Soviet facilities and he could not give permission for the group to enter.

The missile-handling and support facility was also guarded by Somalis, but the Senator and four others of his group were permitted to



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enter. They were escorted through the facility by a Somali who, although allegedly the commanding officer, was unable to answer questions put to him.

When the specialists accompanying Senator Bartlett identified a Styx missile crate, they were told that the Somalis have Styx missiles and are to receive two Osa patrol boats that will use them. US technicians confirmed that the check-out building is capable of handling a wide range of missiles used in support of the Soviet navy and is larger than would be required for handling the Styx missiles alone.

The tour also included petroleum facilities and a recently identified large new airfield. Both are still under construction, and Soviet equipment remains at the sites.

In a meeting with President Siad on July 5, Senator Bartlett commented that the group had been admitted to all facilities to which the Somali government and Colonel Suleiman could obtain admittance. He quoted Suleiman's statement that if it were in his power, the group would have been permitted to enter Soviet facilities as well. President Siad did not respond to that comment.

Soviet Propaganda Tactics

Moscow has chosen to let the Somalis handle all US charges. The Soviets have reported Somali denials in their own press and dismissed American allegations out of hand, but have not issued a direct denial themselves. The vehemence of Soviet commentaries has increased in the past few weeks, citing "clumsy fabrications" and "impudent lying," and intimating that "the Pentagon" has concocted the controversy out of whole cloth to back up its request for funds to establish a base on Diego Garcia.

The Soviets' basic position has been that the facilities in Berbera are nothing more than a new power-generating and food-processing complex. The single exception to this line appeared on June 27 in a broadcast in English to North America, which seemed to admit the presence of



President Siad

Styx missiles in Somalia but emphasized their age and relative innocuousness. The broadcast hinted that the missiles were eventually destined to be used on Somali patrol boats. This would be in accord with statements to the Bartlett delegation.

The Soviets may be playing a double game, hoping to neutralize US reports with a barrage of denunciations and countercharges, or, failing that, to render the Pentagon's grave warnings ridiculous by noting the limited capabilities of the Styx, while conveniently ignoring other aspects of the Soviet build-up in the area. The US congressional visits may make it more difficult for the Soviets to brazen it out, but it seems likely that is exactly what they will try to do.

The larger question is whether the publicity will cause Moscow to exercise more restraint than would otherwise have been the case. But the Soviets will not want to appear to be bowing to US-generated pressure, and they will probably continue to establish facilities in Somalia as long as the Siad regime poses no serious objections.

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JAPAN: MIKI'S DIET DIFFICULTIES

Takeo Miki's operating style and last-minute reverses in his first Diet session as Prime Minister have caused some resentment within the ruling Liberal Democratic Party. For the first time in years, two budget-related proposals failed to reach a final vote before the Diet adjourned on July 4, a development that shocked LDP leaders and overshadowed Miki's otherwise satisfactory legislative performance. Rank-and-file party members also renewed complaints that Miki's tactic of cooperating with the political opposition for support of certain legislation had worked against Liberal Democratic unity. Previously, a dozen LDP members had abstained from voting on an electoral reform bill—a move that nearly led to the defeat of one of Miki's major reform proposals.

Meetings of the major LDP factions the day after the Diet closed indicate no change in the balance of power sustaining Miki in office. The followers of party Secretary General Nakasone and Deputy Prime Minister Fukuda voiced support for Miki, while the factions of former prime minister Tanaka and Finance Minister Ohira remained sharply critical. Significantly, Ohira appeared with Miki, as scheduled, at a political rally the following day; as a major

contender for power, and having been especially stung by the failure of the budget proposals, the finance minister might have used this occasion to withdraw from the cabinet. The emotions of the past week should subside somewhat, now that the Diet has adjourned.

At a press conference on July 5, Miki admitted the need for closer consultations within his own party, but he reaffirmed his intent to cooperate with elements of the opposition. He ruled out any immediate shuffle of the cabinet or party leadership and vowed to push the budget proposals through an extraordinary Diet session in the fall.

But Miki's stratagem—using opposition support as leverage within his own party to push various reform proposals—has suffered. Lacking a strong power base of his own, he will at least have to assuage some of the factions within his party and try to be more sensitive to their criticism in the future. Miki is banking on a gradual economic upturn and favorable publicity from his trip to the US next month—and from a similar trip by the Emperor in October—to set the stage for a successful general election near the end of the year.

Prime Minister Miki appears with Deputy Prime Minister Fukuda (front l), Finance Minister Ohira (front r)



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LAOS: CHANGING OF THE GUARD

The Lao communist high command in Sam Neua has selected pro-Hanoi hard liners to replace three relatively moderate Pathet Lao cabinet ministers who are leaving the coalition government, ostensibly because of illness or fatigue.

[redacted] General Phoune Siprascut—*a very high-ranking member of the Lao Communist Party Central Committee*—will replace Phoumi Vongvichit as deputy prime minister and foreign minister. Phoune, generally described as ambitious, tough, and inflexible, served as chief Pathet Lao negotiator during the protracted talks that led to the present coalition's formation some 15 months ago.

In addition, Khamphay Boupha—for years head of the Pathet Lao representation in Hanoi and currently the coalition's ambassador to North Vietnam—will replace Soth Phetrasy as economics minister. Thao Ma, described as a "governor" of Sam Neua Province, will replace Souk Vongsak as information minister.

Phoumi and Souk are said to be leaving Vientiane for "medical treatment" abroad, while Soth is scheduled to go to Sam Neua for a "rest." Phoumi is the only one who has actually departed thus far. He left Vientiane on July 7 via Hanoi for treatment of a reported heart ailment and plans to spend about three months convalescing in the Chinese capital.

Both Prime Minister Souvanna Phouma and the British ambassador in Vientiane believe Phoumi is genuinely ill. There are reports about Souk Vongsak and Soth Phetrasy, however, that suggest they are not. Soth is openly describing his impending departure for Sam Neua as a "recall"; his conviction that he is being turned out to pasture suggests that the same fate may well be in store for his two colleagues. Indeed, the hard-line Central Committee bosses in Sam Neua—Kaysone Phomvihian and Nouthak Phoumsavan—may have judged that political moderates in Vientiane who served communist interests well in the past year are no longer necessary to Pathet Lao efforts to consolidate total control over the coalition government.



Phoune Siprascut

The cabinet shuffle has engendered deep concern on the part of non-communist and neutralist officials who still play a nominal role in the coalition. Many of these officials fear that the time is fast approaching when any meaningful degree of political cooperation with the communists will be impossible and they will have no choice but to seek exile. [redacted]

MALAYSIA-CHINA: DISENCHANTMENT

The Malaysians had some misgivings over the opening of diplomatic relations with the Chinese a year ago, but for a time were favorably impressed by Peking's correct behavior. Disenchantment began setting in slowly and increased sharply in April when the Chinese Communist Party sent anniversary greetings to the Malayan Communist Party. Prime Minister Razak reacted with extreme annoyance, even though the Chinese had attempted to impress on him during his visit to Peking last year that their moral support for liberation movements should not be considered incompatible with amicable state relations. There is no evidence that the Chinese are materially aiding the Malaysian

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communists. [redacted]

local Chinese as confirming their fears that a Chinese diplomatic presence would lead to subversion.

To show its displeasure, Kuala Lumpur has decided to scale down cultural and other exchanges. It has canceled the visit of a Chinese acrobatic troupe and postponed the visit of a trade mission to China.

The Chinese seem to be persuaded that their interests would not be served by stepping up their involvement with the Malaysian communists, but their anniversary greetings coincided with a spurt in communist terrorism that had already raised Kuala Lumpur's concern over the consequences of the communist victories in Indochina.

Malaysia's disillusionment also reflects in part the fact that it has not gained the trade benefits it expected as the first member of the Association of Southeast Asian Nations to recognize Peking. Nevertheless, rapprochement with Peking remains central to Malaysia's non-aligned foreign policy. Kuala Lumpur's disappointment with the Chinese may, however, reinforce the cautious attitude of Indonesia, which suspended its ties with Peking in 1967, and of Singapore, which has not yet established diplomatic relations with the Chinese.

The Malaysian government is also apprehensive about the growing activity of the Chinese embassy among Malaysians of Chinese ancestry. Kuala Lumpur describes these contacts as "on the fringes of the diplomatically acceptable"—although Malaysia's limits on diplomatic propriety in this case are extremely narrow. Some Malaysians see embassy cultivation of

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CHINA: SAMS IN SINKIANG

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China has installed surface-to-air missiles in Sinkiang. [redacted]

[redacted] three operational launch sites for CSA-1 missiles near Wu-lu-mu-chi, the major communications, industrial, and transportation center in the province. These are the only defensive missile units in far-western China.

[redacted] The Chinese now have at least 60 battalions equipped with the CSA-1, the Chinese version of the Soviet SA-2. Most of these battalions are around major industrial cities. The Chinese apparently are content for the present to increase their defensive missile force gradually to cover selected locations. A large-scale expansion of the force is unlikely until a new, more sophisticated missile system is developed.

The three new sites in Sinkiang are unusually close together and provide a concentrated defense for Wu-lu-mu-chi. They reflect Chinese concern for the vulnerability of the city to a Soviet air strike. Wu-lu-mu-chi is only about 200 miles from the Soviet border and is not well protected by Chinese fighter aircraft.

This is only the second time in more than two years that we have noted new surface-to-air missile sites in China. [redacted]

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Prime Minister Khukrit being greeted by Chinese Vice Premier Teng Hsiao-ping

THAILAND-CHINA

Formalizing Rapprochement

Thailand's rapprochement with China, which has proceeded in fits and starts since at least 1971, was formalized with the establishment of diplomatic relations on July 1. Prime Minister Khukrit Pramot, accompanied by his foreign minister and a large retinue, traveled to Peking last week not only to sign a joint communique but also to take a measure of China's leaders and their intentions toward Southeast Asia in the postwar era.

In an hour-long private talk with Khukrit, Mao Tse-tung declared that Moscow was "dominating Vietnam" and could be expected to continue to use Hanoi as a means of increasing Soviet influence in Southeast Asia. Both Khukrit and Foreign Minister Chatchai were surprised at Mao's outspokenness on this subject. Chatchai claimed that he and Khukrit understood Mao to suggest that Thailand should rely on China to help protect Thai sovereignty from Soviet and Vietnamese machinations. They also gained the impression that the Chairman preferred that Bangkok delay establishment of relations with Hanoi.

Checking Hanoi

The Peking trip marked a turning point in Thai foreign relations. Convinced that the US is no longer prepared to defend them, the Thai have begun to explore the possibility of playing off the Chinese against the Vietnamese as a means of ensuring their security. In fact, the Thai decision to recognize Peking after years of foot-dragging was predicated on the assumption that improved relations with China would check Hanoi's influence in the region.

Given the tenor of Mao's remarks to Khukrit, the Thai did not go away disappointed. Indeed, Khukrit told the press upon his return to Bangkok that Thailand's view of Indochina was "almost identical" to China's.

Still, Khukrit does not take at face value Chinese assurances of respect for Thai sovereignty. Before the trip Khukrit said he does not expect the Chinese to cease support for the Thai communist insurgency simply because the two countries now have diplomatic relations. Khukrit seems convinced, however, that Hanoi and not Peking poses the more immediate threat to Thailand.

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majority of Latin governments value the protection of the US security umbrella and the mechanisms for peaceful settlement that the Rio Treaty provides.

Although painstaking groundwork for the conference has been laid, the agitated state of US-Latin relations introduces uncertainty about what might develop at the meeting, which will probably span a two-week period. The issue of Rio Treaty sanctions against Cuba remains a source of friction; some of the delegates will want to devise some formulation to negate the ineffective but technically obligatory sanctions, while the adamant anti-Castro governments will work to prolong condemnation of Havana. Also, the more vociferous critics of the US habitually depart from the stated purposes of international conferences to draw attention to their particular grievances. Peru, Panama, Mexico, and Venezuela all fall into this category.

President Lopez of Colombia suggested in an interview last week that because of US congressional efforts to halt funding of the Panama treaty talks, the Panama problem would eclipse discussion of Cuba at the San Jose meeting.

OAS: RIO TREATY CONFERENCE

The OAS meeting opening in San Jose, Costa Rica, next week was called to dispose of one of several items of unfinished business connected with the two-year effort to restructure the inter-American community. The conference will try to refine the draft protocol of amendment to the Rio Treaty. Any changes adopted would become effective after ratification by two thirds of the treaty signatories, a process that will probably take about two years.

The amendments under consideration are relatively minor, and their enforcement would not only leave the inter-American security alliance intact but also constitute a vote of confidence in the concept of pan-Americanism. Despite the hard times that have befallen US - Latin American relations, the overwhelming

ARGENTINA: WAGE SETTLEMENT

The government this week suffered economic and political setbacks when it was obliged to yield on the wage increases demanded by labor and was pressed hard to replace at least three cabinet officials.

Mrs. Peron finally agreed to revalidate previously negotiated wage contracts calling for increases of up to 130 percent, following a two-day general strike by the Peronist labor confederation that almost paralyzed the country. The massive work stoppage followed weeks of

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sporadic demonstrations protesting the government's move to cancel last month's wage hikes. The settlement indicates the strength of the labor confederation, which represents perhaps 3.5 million workers. Moreover, labor's success in gaining its demands virtually wrecked the administration's hopes of stabilizing the ruinous rate of inflation by imposing limits on wage increases.

Mrs. Peron was also challenged by the Senate, which against her vigorous objections filled the long-vacant presidency of the chamber. The holder of the post is constitutionally next in line to succeed the President; for this reason Mrs. Peron repeatedly claimed that a move to fill the job could be interpreted only as an expression of dissatisfaction with her performance. Moreover, by keeping the job open, the President hoped to complicate the succession process and thus lessen the chance of an eventual move against her.

Mrs. Peron paid a political price for the wage settlement, reportedly agreeing to replace the three cabinet officials- including Lopez Rega- deemed most objectionable to labor. Union leaders had become particularly vehement in their opposition to the continued presence of Lopez Rega, who for some time sought to undermine their influence.

The top unionists were joined in their defiance of Lopez Rega by the military and leading politicians, the first time there has been such concerted opposition to him. The effort was not entirely successful, however, since he apparently remains presidential private secretary. His opponents reportedly plan to press for his complete ouster. Unless Mrs. Peron is prepared to remove her confidant from the picture completely, opposition to his influence on government policies will prove a continuing detriment to her ability to govern.

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Argentina's top labor leaders call off the 48-hour general strike

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CHILE: BACKTRACKING ON RIGHTS

President Pinochet's abrupt decision to cancel the visit of the UN Human Rights Commission is likely to damage his government's efforts to obtain badly needed credits and new foreign investment. A number of West European nations are already sour on Chile because of its abuse of human rights and its shaky economic situation and poor credit standing. Pinochet's latest action will probably complicate Chile's attempts to renegotiate its foreign debt, on which principal payments amounting to \$490 million are due this year. The British strongly oppose renegotiation of the debt, and other creditor nations may now adopt the same attitude.

In a speech announcing the banning of the visit, Pinochet reiterated that Chile would not receive such groups unless the USSR and Cuba were likewise made subjects of investigation. His allusion to Marxist infiltration of such investigation commissions demonstrates his concern over the possibility that they might pry into internal security matters. More than anything else, Pinochet's sharp words about the international Marxist campaign directed against Chile

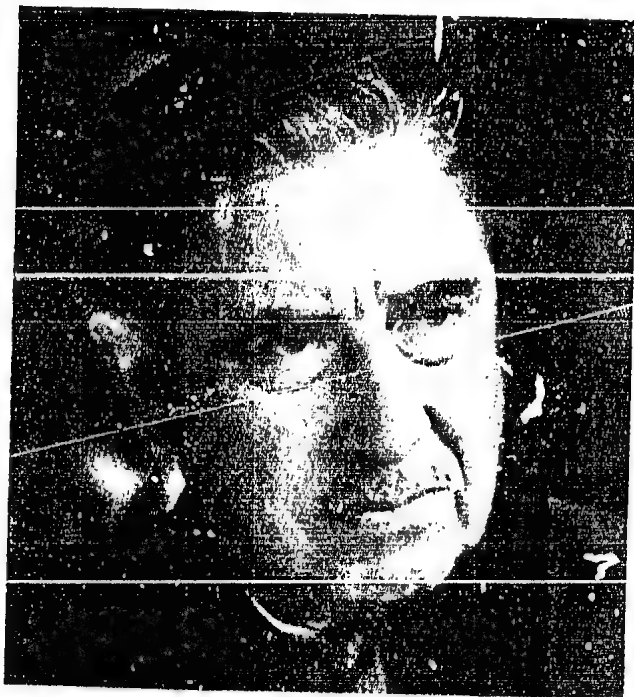
probably reflect his annoyance with recent resolutions by the International Labor Organization in Geneva and the International Women's Conference in Mexico City, both of which harshly condemned the military government.

Reports that the UN group had already interviewed Chilean exiles probably heightened the Chilean leader's fears over the prospect of yet another rebuke by an international organization. At the time of the announcement, the UN ad hoc working group was gathering testimony from exiles in Lima; it had already accumulated material in Paris, New York, and Mexico. The commission reportedly intends to complete its report for Secretary General Waldheim even if it cannot make a fact-finding mission to Chile.

Pinochet evidently opposed from the start any offer to invite independent observers to Chile to study alleged violations of human rights. Favorable responses to earlier overtures probably can be attributed solely to efforts by those junta advisers who want to improve the country's international image.

The government's nervousness over reported plans by communist and other political opponents to step up labor and peasant agitation may also have played a part in Pinochet's decision. The press claimed recently that the outlawed Communist Party had instructed militants to take asylum in foreign embassies so as to embarrass the government during the UN group's visit.

The President's decision to adopt a hard line on the human rights issue will make it increasingly difficult for Chile to obtain financial and military aid. If such aid is not forthcoming, mounting economic troubles and the unfavorable balance in military hardware vis-a-vis Peru Chile's principal adversary could cause discord within the junta, especially if Pinochet is unable to produce solutions. His failure to consult other junta members on key decisions has already caused some friction, and unless the situation improves there may be a gradual erosion of unity within the military over the longer run.



President Pinochet

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MEXICO: CAMPAIGNING ABROAD

President Echeverria, who has traveled abroad more than any Mexican president, began a 42-day trip this week, which he regards as the most important of his administration. He hopes it will strengthen Mexico's and his own ties with nonaligned countries and lay the groundwork for increased trade. Echeverria will visit Guyana, Senegal, Algeria, Tanzania, Iran, India, Sri Lanka, Egypt, Saudi Arabia, Kuwait, Israel, Trinidad-Tobago, and Cuba, spending about three days in each country.

A major concern at each stop on the trip will be the promotion of Echeverria's ambition to become the next UN secretary general. Press stories pushing his candidacy have been appearing for several weeks, and last week the campaign began in earnest when Foreign Minister Rabasa raised the matter officially with a European diplomat.

Echeverria is certain to dwell at length on concepts contained in the UN Charter of Economic Rights and Duties of States, which he sponsored. The charter, which aims at reordering priorities in international economic activity, is his chief claim to recognition among the non-aligned. Thanks to a broadening consensus among lesser developed countries, Mexico has succeeded of late in injecting the charter and other essentially irrelevant political issues into several international meetings.

To enhance his designs on Third World leadership, Echeverria has played host to a steady stream of visiting VIPs in the past few months. The visits have produced few actual agreements, but they have brought the desired international attention to Mexico and Echeverria.

In a conversation with a visiting US Senator last week, Echeverria said he expects to be under great pressure during the trip to join OPEC and the nonaligned group. Echeverria said he wants good relations with both, but he maintained stoutly that he will join neither. While in one of the three Arab nations on the itinerary, Echeverria is expected to meet with PLO leaders—a gesture of solidarity with general



President Echeverria

Third World causes. Also while in the Middle East, he will try to get Arab investments for Mexico.

Echeverria is understood to have long wanted to meet with Fidel Castro. He has stated several times in the past that he had no intention of going to Cuba, but in recent months two Caribbean leaders—Trinidad and Tobago's Williams and Guyana's Burnham—have gone, and another, Manley of Jamaica, was in Havana this week. Echeverria apparently now considers it important for him to meet with Castro in order to demonstrate Mexico's "bold and independent" foreign policy.

The President's long absence from the country indicates that he is relaxed about the presidential succession process and confident that he has it under control. It may mean that the decision on a successor, due to be announced in October, has already been made.

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LATIN AMERICAN COMMUNISM

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While some communists of the hemisphere are basking in the afterglow of unity that was demonstrated—at least on the surface—at the meeting of Latin American and Caribbean communist parties in Havana early last month, others appear less impressed with what was accomplished. Nevertheless, significant efforts are being made to carry out the meeting's plan to unify Latin America's leftists in an anti-US coalition spearheaded by the region's communist parties. In the case of several parties, however, this is proving to be a costly effort.

Cheddi Jagan, for example, who attended the meeting in his capacity as secretary general of the communist People's Progressive Party of Guyana, returned to Georgetown under strong pressure to terminate his party's opposition to the government and cooperate with Prime Minister Burnham's party. The Cubans, who have developed very close ties with Burnham, reportedly convinced Jagan that Burnham and his party were moving Guyana steadily toward a socialist state and were thus worthy of support. Jagan was given the impression that unless this fundamental policy change was carried out, his party would no longer receive Cuban support.

At a meeting of his party's central committee on June 28, Jagan reportedly spent over eight hours stressing the need for the change. Nothing was decided at that time, but the reaction of the committee members did indicate that they will adopt the policy shift, despite the problem of how to make cooperation with Burnham palatable to the party constituency. Burnham reportedly is aware of the pressure applied to Jagan and intends to demand the disbanding of Jagan's party as the price of cooperation.

The Cubans, too, have been having their difficulties, and it appears that they are going to be increasingly on the defensive in trying to convince the hemisphere's revolutionaries that Havana did not sell them out at the June meet-

ing.

The Cubans reportedly responded that they intend to hold a "congress of liberation movements" in Havana at the end of this year and that all Latin American liberation movements will be invited. If Havana does hold such a congress, it will most likely be an attempt to enlist the hemisphere's revolutionaries in the communists' plan for a united front. In effect, the Castro regime will be serving as a bridge between the pro-Moscow communist parties and the more action-oriented extreme leftists, who have found the communists too slow and tame in their efforts to bring about social change. The Cubans' role as intermediary, however, will probably lose them more points with the already suspicious revolutionaries than they will gain with the communist parties.

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The Costa Rican delegation to the Havana meeting, drawn from the communist People's Vanguard Party, went home pleased with concessions the Cubans apparently made.

While reserving the right to continue for tactical reasons to aid some far-left groups, the Cubans agreed to support the traditional communist parties, thus apparently overcoming the most outstanding problem that has plagued Havana's relations with the hemisphere's communists since Castro came to power. The Costa Rican communists believe they will be strengthened by the cessation of Cuban funding of the

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Costa Rican Socialist Party and the Revolutionary People's Movement.

their participation in the state industry, stressing that the state will manage every phase of its operations.

The Chilean communists reacted to the Havana meeting by indicating a willingness to work with the violence-prone Chilean Movement of the Revolutionary Left in a broad alliance against the Pinochet government. The Argentine Communists, for their part, have called for formation of a broad patriotic front that would organize the masses in support of a civilian-military coalition cabinet. Such actions are likely to be repeated elsewhere in Latin America as communist parties tailor the decisions made at the Havana conference to local conditions.

Party leaders have seemed more sensitive than government officials to opposition charges that Article 5 will give the petroleum companies a major role in management of the industry. For this reason, some members of the President's own party would prefer to avoid a showdown on this particular issue and, for the sake of achieving a "national consensus," would like to compromise by setting restrictions on the areas where the companies could operate. Nevertheless, party leaders have gone along with Perez' demand that Article 5 be kept intact, and if necessary they will use their majority in both chambers to force passage of the entire bill.

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VENEZUELA: NATIONALIZATION DEBATED

Leftist student and political groups are planning nationwide protests against the government's petroleum nationalization bill, now undergoing prolonged debate in Congress. The first of these demonstrations, a nationwide student protest, began on July 10. Extreme leftists, will almost certainly join the protests, hoping to provoke violence and confrontations with the police and security forces.

The current session of Congress has been extended for 30 days beyond the scheduled recess date of July 5 so as to complete work on the nationalization bill. Because Venezuelan parliamentary procedure requires multiple readings and separate article-by-article vote in both legislative chambers, final passage may not come before August. Nevertheless, following the affirmative vote on Article 5 this week the government will begin serious negotiations with the oil companies over compensation, technological assistance, and marketing.

The Perez administration is showing no intention of backing down on the terms of the nationalization measure and has used its majority in the Chamber of Deputies this week to approve Article 5, which gives the President considerable flexibility in entering into "association agreements" with foreign petroleum companies after reversion. The governing party is committed to a future role for the petroleum companies, but it has been trying to play down

In the meantime, Perez has characteristically taken the offensive against his critics. In a major address to the nation on July 5, Independence Day, Perez vigorously defended the draft bill, assuming full responsibility for Article 5 and charging that opponents of the measure are playing politics with the nation's economic future. In the bluntest appraisal yet of the country's ability to operate the huge extractive industry, Perez admitted that the country does not possess the needed technology to give "our industry the dynamism required for its normal development."

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